

MINNEAPOLIS NEIGHBORHOOD REVITALIZATION PROGRAM

SUMNER - GLENWOOD

NEIGHBORHOOD

ACTION PLAN

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Date Adopted by the City Council: December 29, 1995

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Sumner-Glenwood *Neighborhood Action Plan*

submitted by
**The Sumner-Glenwood NRP
Steering Committee**

in conjunction with
**Sumner-Olson
Residents Council
Glenwood Lyndale
Community Center
Southeast Asian
Community Council**

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Budget

November, 1995

NEIGHBORHOOD

The Sumner-Glenwood neighborhood is exclusively comprised of Minneapolis Public Housing units. Split down the middle by Olson Memorial Highway (Highway 55) the neighborhood is packed with family rowhouses and single occupancy highrises.

The boundaries are as follows: Glenwood Ave. (SOUTH), Girard Terrace/Emerson Ave. North (WEST), 11th Ave. North (NORTH), and Lyndale Avenue North (East).

Over 5,000 people live in this twelve square block neighborhood, making it one of the city's most densely populated areas. Over 98% of the people in the area are either of African-American or Southeast Asian descent. Most all of the Pacific Islanders are from four Southeast Asian refugee communities -- Hmong, Laotian, Vietnamese or Cambodian. According to a 1993 Census Project report by the Urban Coalition, the Southeast Asian population grew by 167% between 1980 and 1990. However, more recently, refugees from Somalia and even the now defunct Soviet Union have located in the neighborhood.

The unemployment rate in Sumner-Glenwood hovers around 75%, making it the worst unemployment rate for any neighborhood in the State of Minnesota.

As a result, the largest source of income is public assistance. Most African-American and Southeast Asian families receive AFDC, while senior citizens and the physically and mentally disabled receive Social Security or SSI.

The average size of an African-American household in the neighborhood is four (4), while the average size for a Southeast Asian household is eight (8). Less than one-third of all Asians in the neighborhood over 25 years old have a high school diploma, even though metro-wide Asians have the highest rate of college graduates among minority communities.

According to the 1990 Census, approximately 75% of African-American households and 46% of all Asian households in the neighborhood were without a private means of transportation.

Built in 1938, many of the family rowhouses in the neighborhood are dilapidated -- planned exterior and interior renovation efforts never got off the ground. Mice, roaches, leaky and non-functioning faucets, sloping buildings, broken utilities and lead-based paint are commonplace in the housing units.

There are virtually no businesses or places of employment in the Sumner-Glenwood neighborhood; however, because of the special needs of the population, the neighborhood is laden with social service/human service agencies. The small number of businesses that do exist are specialized manufacturing, or trade-based businesses with little or no need for the unspecialized, untrained potential workforce of neighborhood residents.

OUTREACH

The Sumner-Glenwood Steering Committee sought to be, from the beginning, inclusive to all groups residing in the neighborhood. Because of the many cultural and racial groups, differences in population age, and ability of residents to get to meetings, outreach efforts included a variety of approaches.

- Flyers were printed in several languages and distributed to all neighborhood homes, churches and agencies to advertise community-wide meetings.
- Door-to-door solicitation of neighbors was carried out continually by four residents to personally invite participation in the process.
- Sumner Olson Resident Council provided translation services through its four full-time staff who are able to translate Hmong, Laotian, Vietnamese, Cambodian and English.
- Youth from the neighborhood, as well as those served by Professional Sports Linkage, Inc., were encouraged to attend and express themselves.
- Food was provided at each community-wide meeting, exclusively paid for by the neighborhood groups.
- Mini-sessions were held with steering committee members to provide further insight and follow-through.

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Mpls. City Council - 12-29-95

- The steering committee maintained close ties with the boards of all three agencies serving the neighborhood to keep them apprised of the planning.
- NRP staff were consulted to solicit feedback on the action plan development process.

Youth Programming

Goal A:

Enable Sumner-Glenwood youth an opportunity to socialize, learn and grow in a positive and enriching environment.

Strategy 1:

Serve neighborhood children by providing educational, cultural, and recreational programming that could not otherwise be provided by individual Northside agencies.

	<u>NRP Funds</u>
First Step	\$ 125,000
1996	125,000
1997	125,000
TOTAL	\$ 375,000

Between 1980 and 1990 the Asian population grew by 167 percent and the African American population increased by 79 percent. Their children, many of which are first generation refugees, have a dire need for summer programming to fill an education, cultural and recreational void in their lives during the summer. Yet, dollars available to enroll children in such activities have diminished in most single-parent households.

CLUB FED is a citywide summer program offered to North Minneapolis children free of charge, enabling them to experience a multitude of such opportunities in which they would otherwise not be able to participate.

CLUB FED member agencies include: Ben Coleman Basketball Camp; City, Inc.; Camp Fire, Minnesota Rivers Council; Education Is Our Goal; Festival of Fathers; Glenwood-Lyndale Community Center; Hmong Youth Association; Jordan Area Community Council; Lao Assistance Center; Minneapolis Urban League; New Directions Youth Ministries; Nidra King Center; Oak Park Neighborhood Center; Operation Outreach; Phyllis Wheatley Community Center; Plymouth Christian Youth Center; Professional Sports Linkage; Southeast Asian Community Council; Sumner-Olson Resident Council; Unity Neighborhood Center; North Community YMCA; Ruth Hawkins YWCA; and Youth Connection/Explorer Post 2183.

Implementation

The CLUB FED Board of Directors will coordinate a range of summer activities for neighborhood youth and monitor this program.

Resources: McKnight Foundation, United Way, and various other private contributors; NRP (\$375,000 for operating and program support over three years)

Strategy 2:

Provide comprehensive support services, promote and encourage academic achievement, leadership development, physical fitness, cultural pride, nonviolence and self-reliance for Southeast Asian youth in the community.

The majority of young Asian Americans in the community are children of refugees or refugees themselves. As such, they often have difficulty identifying with their cultural pasts, and, although they may be more comfortable with their present situation than their parents, they are often still considered outsiders by age mates with generational roots in America. The Sumner-Glenwood NRP proposes using NRP funds to enhance the Southeast Asian Community Council's ability to assist youth through a variety of established and planned projects.

	NRP Funds
1996	\$ 85,000
1997	85,000
TOTAL	\$ 170,000

Implementation

The Southeast Asian Community Council will utilize NRP resources to: maintain and improve its Children and Youth Academic Support Project; maintain and improve its Youth Leadership Development Project; establish and expand a Youth Sports and Cultural Encouragement Project; and educate and minimize youth participating in gang activities through a Youth "Gang Proofing" Project.

Resources: NRP (\$170,000 for operating and program support over three years)

Strategy 3:

Provide short term operating support to the Seed Academy so that it can expand its ability to provide academic and cultural programs to neighborhood youth.

With assistance from the Near North-Willard Hay NRP plan in 1994, the Seed Academy acquired and renovated a larger facility on Golden Valley Rd. to accommodate an increasing demand for enrollment in its unique and successful academic programs. The Sumner-Glenwood NRP will use NRP funds to provide additional operating resources to help it with the transition to expanded enrollment.

	NRP Funds
1995	\$ 44,000

Implementation

The Seed Academy will utilize NRP resources to fund a portion of the school's 1995-96 operating expenses.

Resources: NRP (\$44,000 for operating and program support during 1995-1996)

Health Services

Goal A:

Provide increased access to community-based health services for Sumner-Glenwood residents, especially families with school-age children.

Strategy 1:

Establish a clinic at North Star Primary School that operates during and after school hours to provide primary medical, dental, nutrition, immunizations and other health-related services.

	NRP Funds
First Step	\$ 300,000
1996	225,000
1997	150,000
TOTAL	\$ 675,000

The Near North Community (which includes Sumner-Glenwood) has Minneapolis' highest percentage of low birth weight infants, highest infant mortality rate, lowest percentage of pregnant women receiving prenatal care in the first trimester, and lowest childhood immunization rate. In addition, while many health care efforts in the City of Minneapolis have been focused on preschool children

and adolescents, elementary school-age children remain an underserved population in the community.

With this in mind, the Sumner-Glenwood neighborhood has worked with the Minneapolis Department of Health and Family Support and the Minneapolis Public Schools to establish a multi-disciplinary, multi-agency clinic at North Star School. By providing comprehensive health care services to approximately 1000 children and their families, the Clinic hopes to: increase the immunization rate of two-year olds to 70%, decrease to less than 5% the number of children who enter kindergarten inadequately immunized, decrease by 25% the number of children who are absent more than ten (10) days during the school year, and improve the use of community-based health services.

Implementation

The Minneapolis Department of Health and Family Support will collaborate with the Minneapolis Public Schools, Hennepin County Human Services Redesign Initiative, Sumner Olson Resident Council, Glenwood-Lyndale Community Center, and Pilot City Health Center to develop the clinic.

Resources: MDHFS, MPS, Pilot City; NRP (\$675,000 for operating support over three years)

Strategy 2:

Establish a clinic at Glenwood-Lyndale Community Center to increase access to ongoing medical and preventive care for seniors, women and children; and to provide the resources necessary to maintain individual mental health, healthy families and an overall healthy community.

	NRP Funds
Early Access	\$ 400,000
1996	260,000
1997	150,000
1998	100,000
TOTAL	\$ 910,000

In order to address the community health issues mentioned above (See Goal A, Strategy 1), the Glenwood-Lyndale Community Center has established a partnership with Hennepin County Medical Center, Pilot City Health Center, the Minneapolis Public Housing Authority, the Minneapolis Department of Health and Family Support, and neighborhood agencies to open an additional clinic site at 501 Bryant Avenue North.

The clinic is slated to provide a range of services, including: primary medical, dental, prenatal, mental health, x-ray, lab, and support services such as WIC and other educational and nutritional resources.

Implementation

Glenwood-Lyndale Community Center will work with the MPHA to renovate the facility for use as a clinic. Glenwood-Lyndale Community Center will supervise clinic operations as well as community support services. Hennepin County Medical Center will supervise direct medical services. Pilot City Regional Health Center and the MDHFS will also provide services at the clinic.

Resources: Glenwood-Lyndale Community Center, MPHA, MDHFS, HCMC, Pilot City; NRP (\$300,000 for renovation; \$610,000 for operating over three years).

Crime and Safety

Goal A:

Eliminate elements of public space in the neighborhood that threaten the safety of residents, especially children.

Strategy 1:

Work with the Department of Public Works and MNDOT to close openings in the freeway wall that provide easy access and escape for drug dealers and users.

Openings in the neighborhood's I-94 noise walls were originally intended to provide pedestrian access to Lyndale Avenue. More recently, however, the openings at 4th Avenue N., 5th Avenue N. and 8th Avenue N. have served more to support criminal activities.

Implementation

MNDOT agreed to close the openings and provide half of the estimated \$24,000 needed to construct the closures. The Department of Public Works put up the additional funds out of money it had set aside to respond to NRP project requests.

Resources: MNDOT, Public Works - \$8,650

Strategy 2:

Work with Department of Public Works to design and construct a pedestrian bridge over Olson Memorial Highway -- linking Sumner-Olson with Glenwood-Lyndale -- to provide safe passage for children and other pedestrians.

	NRP Funds
1995	\$ 4,000

Unsafe pedestrian access between Sumner-Olson and Glenwood-Lyndale has been a major issue of residents for a number of years. Yet without available state or federal funds, the City has been unable to construct the much-needed pedestrian bridge to provide safe crossing of the wide, high-speed Olson Memorial Highway.

Recently, with a loan of NRP "Early Access" funds from the Near North-Willard Hay NRP process, Sumner-Glenwood leadership collaborated with Public Works to initiate a design process for a bridge.

Given the recent Hollman vs. Cisneros decision, this design work has been put on hold indefinitely.

Implementation

The Department of Public Works began the initial phase of the design process with neighborhood input, but has put on hold any further work on the project, until long term plans for the area are developed.

Resources: Federal and/or State funds for construction?; NRP (\$6,000 to reimburse Near North-Willard Hay for early design work)

Strategy 3:

Work with the Minneapolis Public Schools and the MCDA to construct a parking lot next to Bethune School.

Current parking near Bethune School is limited and in poor condition. A newly constructed lot could provide an increase in the number of spaces available for use by the school and community residents. MCDA owns four lots adjacent to the school property that are well-situated for use as a newly-expanded parking area.

	<u>NRP Funds</u>
Early Access	\$ 100,000

Implementation

The MPS is negotiating lease arrangements with the MCDA for use of its lots. Once a lease is finalized, the MPS will construct the parking lot

Resources: MCDA, MPS; NRP (\$100,000 for construction)

Human Services

Goal A:

Assist Sumner-Glenwood residents with the impact of the recent legal settlement that will relocate many people out of the neighborhood.

Strategy 1:

Over the next two years, provide a range of services needed to assist people with relocation into new homes and communities

	<u>NRP Funds</u>
1996	\$ 111,000
1997	111,000
TOTAL	\$ 222,000

The recent Hollman vs. Cisneros decision will have a dramatic impact on the Sumner-Glenwood neighborhood over the next two to three years. Most residents of the Sumner-Olson side of the neighborhood, and many from the Glenwood-Lyndale side, will be relocating to other communities in Minneapolis, the Twin Cities metropolitan area, and in some instances other

communities across the country.

In order to adequately manage the impact of such change, the Sumner-Glenwood neighborhood proposes allocating NRP funds to the Sumner-Olson Resident Council so that it can increase its staff by six for the period January, 1996, to December, 1997. This increased staffing will be needed to enable the Council to properly assist residents with self-sufficiency skill development and job placement as part of their transition to new neighborhoods. The Council has also developed a citizenship program for neighborhood refugees who need assistance in preparation and processing at INS to become U.S. citizens prior to relocation. Other resources such as those provided through the Enterprise Community will be used for supportive activities.

Implementation

Sumner Olson Resident Council will add staff to assist residents over the next two years with self-sufficiency skills and citizenship program. And the Council will utilize other financial resources to cover non-staff operating costs, as well as costs associated with other related program activities.

Resources: NRP (\$222,000 for staff costs over two years)

Proposed Sumner-Glenwood NRP Budget

	First Step	Early Access	'95	'96	'97	'98	Total
Youth Programming							
Club Fed (Goal A, Strategy 1)	125,000			125,000	125,000		375,000
SEACC (Goal A, Strategy 2)				85,000	85,000		170,000
Seed Academy (Goal, Strategy 3)			44,000				44,000
Health Services							
North Star (Goal A, strategy 1)	300,000			225,000	150,000		675,000
Glenwood-Lyndale (Goal A, Strategy 2)		400,000		260,000	150,000	100,000	910,000
Crime and Safety							
Pedestrian Bridge (Goal A, Strategy 2)			6,000				6,000
Bethune Parking (Goal A, Strategy 3)		100,000					100,000
Human Services							
Sumner-Olson (Goal A, Strategy 1)				111,000	111,000		222,000
TOTAL (1995-1998)							2,502,000

